EU CO₂-based tolling — Eurovignette Directive and EFC standards

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Outline

- 1. Overview of standards and Electronic Fee Collection (EFC) standardization
- 2. Impact of the updated Directive <u>1999/62</u> on EFC standards
- 3. Overview of CO₂-related requirements from EU legislation that stem from the updated Directive <u>1999/62</u> and how these are supported by EFC standards
- 4. Examples of the calculation of the CO2 emission classes for heavy-duty vehicles (HDVs)

1. Overview of standards and EFC standardization





Overview of standards and EFC standardization

What is a standard?

- A document approved by a recognized standardization body (CEN, ISO,..), intended to be used repeatedly, creating synergies and reducing costs, maintained to keep abreast with market developments and technology advancements
- Standards are not laws but sometimes referred to in legislation. For example, 8 CEN EFC standards are referred to in the European electronic toll service (EETS) legal acts (<u>Directive</u>, <u>Delegated Act</u> and <u>Implementing Act</u>)

EFC standardization

- Create and ensure the long-term stability of the EFC ecosystem, support agreement, open market and interoperability
- 50+ published standards, technical specifications and technical reports
 System architecture, vocabulary, data dictionary, information exchanges for charging and compliance checking, security, testing for conformance assessment
- For more details see <u>Introduction to standards on electronic fee collection (EFC)</u>

2. Impact of the updated Directive 1999/62 on EFC standards







Directive 1999/62



European Union (EU) <u>Directive 1999/62</u> (aka the Eurovignette Directive) sets out how EU Member States can charge vehicles for using their road infrastructure, with the aim to:

- establish an internal market in road transport with a level playing field and ensure uniform and nondiscriminatory application of rules
- strengthen the application of the user and polluter pays principles
- contribute to the financing of road infrastructures
- tackle congestion and the negative environmental and health impacts of air pollution and noise
- boost transport decarbonization by contributing to the implementation of the <u>Paris Agreement</u> on climate change and the EU's plans to reduce CO₂ emissions





Directive 1999/62 and EFC standardization







The Directive does not refer to EFC standards

- No automatic review procedure or request to update standards from the EC
- EFC stakeholders want the updated Directive to be underpinned by standards
- CEN EFC standardization group launched a review and updating procedure to
 - Identify the relevant changes in the new directive
 - Identify the need for changes in the standards
 - Work out, agree and implement the solutions



Main changes to the Directive 1999/62 and their impacts on EFC standards

Change	Impact on EFC standards				
All kinds of vehicles with at least four wheels (buses, heavy- and light-duty vehicles)					
In principle, time-based user charges are no longer permitted for HDVs from 25 March 2030	None, already supported				
Detailed regulations on time-based user charges for all types of vehicles					
Regulations on congestion charges					
 HDVs are to be categorized into one of five CO₂ emission classes Infrastructure charge may be varied according to CO₂ emission class An external cost-charge may be added for CO₂ emissions and be modulated depending on the CO₂ emission class 	Yes, current CO ₂ class scheme is based on a static structure based on CO ₂ g/km value ranges The new classification scheme is based on a CO ₂ emission class (CO ₂ g/tkm) and the classification of the vehicle is reassessed every six years				



New CO₂ emission scheme in a nutshell

Example Truck:

- •Specific CO₂-Emissions: 41,6 g/tkm
- Vehicle sub-group: 5-LH (tractor unit, >16t, 4 axles, sleeper cab, ≥ 265 kW)
- •Initial Vehicle Registration date: 01.08.2021

Reference CO₂ emissions for the period of 1 July 2019 to 30 June 2020 for vehicle sub group 5-LH: 56,60 g/tkm

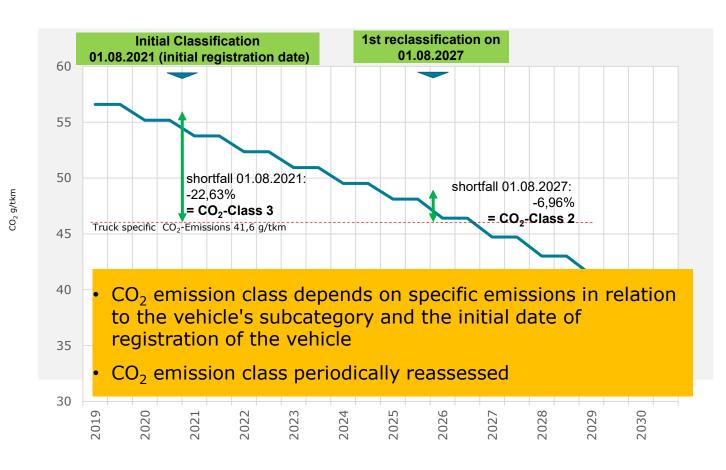
Initial classification 01.08.2021:

- •CO₂-limit for reporting period 2021:
 - 53,77 g/tkm
- •shortfall: -22,63%
 - = CO₂-Class 3

1st reclassification 01.08.2027:

- •CO₂-limit for reporting period 2027:
 - 44,71 g/tkm
- •shortfall: -6,96%

= CO₂-Class 2



[Source: based on slide of CEN/TC 278/WG 1 task force on the Eurovignette]



Relevant data for new CO2 emission classification scheme

Relevant for toll calculation according to new directive

CO₂ emission class (1-5)

- The CO₂ emission class is the only new relevant attribute to calculate the toll adhering to the new directive
- The toll may still be differentiated according to other parameters like axles

Relevant for classification and reclassification of vehicle

- Vehicle specific CO₂ value in [g/tkm]
- Initial vehicle registration date
- Vehicle group and sub-group
- Reference CO₂ value for vehicle sub-group

- Classification and re-classification is relevant to the vehicle owner and his TSP
- TCs have to consider a change of the emission class after re-evaluation when calculating the toll
- Enforcement operators may require this information to check the TSPs provided vehicle classification



Overview of impacts on standards

Change	Impact on EFC standards
CO ₂ emission classes (1-5)	Yes , should be supported for exchange on the white list and over the DSRC interface
Vehicle-specific CO ₂ emission value [g/tkm] Initial vehicle registration date Vehicle group or sub-group	Yes, should be supported for exchange on the white list for toll calculation and for enforcement purposes
Reference CO ₂ value for vehicle sub-group	No, this information is available in published EU legislative acts for each vehicle group and sub-group. The vehicle sub-group is determined by base values <i>vehicle group</i> , <i>vehicle type</i> , <i>axle or tyre configuration</i> , <i>cabin type</i> and <i>engine power</i> .
Vehicle identification number (VIN)	Yes. It is already exchangeable via "Provide User Data" but it is currently not part of the nominal vehicle attributes, which will also be supported in the future



Updating approach and relationship between relevant standards

Updating approach

- 1. EFC data dictionary ensures consistency across the EFC suite of standards
- 2. Information exchanges-related standards
 - a) Toolbox standards
 - b) Profile standards
- 3. Test standards certification and homologation

The actual approach has been slightly adapted due to ongoing revisions

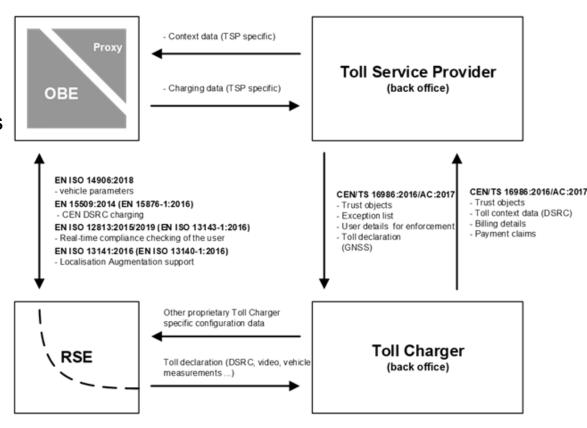
Relationship between relevant standards EFC Data Dictionary 17573-3 Information exchange TSP – TC DSRC application interface 12855 14906 («toolbox std») («toolbox std») EFC data definitions Interoperable application profile Complicance checking DSRC profiles DSRC Interoperability info exhange TSP - TC communication Application Profile (IAP) 16986 (12813)(15509)Test standard for «16986» Test standards for «15509» Test standards for «12813» 17154 15876 13143



Summary

- Standards are maintained to be kept up to date
- EFC standards are being updated with extended vehicle related-data (CO₂ emissions...) to underpin the new Directive
- 16986 Enquiry version includes the relevant data types to support the new Directive
- Enquiry and Formal Vote versions are also publicly available - may be relevant to consider in agreements
- The legislator decides whether to refer to (updated) standards in legislation
- The recast of the EETS legislation refers to dated versions of standards – updated versions are not automatically adopted in the EETS legislation

CEN EFC standards referenced in the EETS legislation



3. Overview of CO₂-related requirements from EU legislation that stem from the updated Directive 1999/62 and how these are supported by EFC standards





Introduction

- EU legal acts are published in the Official Journal of the European Union and made available via the <u>EU law</u> website. The date of entry into force is specified in the respective legal act
- EU legal acts are updated from time to time, either through recasts or amendments. A recast of legal act brings together in a single new act a legislative act and all the amendments to it. The new act passes through the full legislative process and repeals all the acts being recast
- Example: Directive 2022/362 refers to Regulation (EU) 2017/2400, Annex I, Table 1 vehicle groups for vehicles of category N. Regulation 2017/2400 has been subject to amendments
 - Text of 12.8.2020: vehicle groups: 0-17
 - Text of 12.8.2022: vehicle groups: 0-19
- Hence, the EU CO₂ tolling-related legislation has evolved since the publication of the Directive 1999/62 on 24.03.2023
- Other changes or amendments to EU CO₂ tolling-related legal acts are likely to happen in the next few years...



Approach used to present the inventory of requirements 1(3)

The following slides build on and provide further details on the relevant data for new CO₂ emission classification scheme

- CO₂ emission class: The only new relevant data to calculate the toll according to the updated Directive 1999/62
- 2. Relevant parameters for CO₂ emission classification and reclassification of the heavy-duty vehicle (HDV)
 - a) vehicle specific CO₂ value in g/tkm
 - b) initial vehicle registration date
 - c) vehicle group and sub-group
 - d) reference CO₂ emissions per vehicle sub-group



Approach used to present the inventory of requirements 2(3)

Regulation 2017/2400

- Relevant parameters for verification of the heavy-duty vehicle sub-group
 - a) axle configuration
 - b) chassis configuration
 - c) permissible maximum laden weight
 - d) cab type
 - e) engine power

NB: vehicle identification number and licence plate number are assumed to be known to the audience, and therefore not further discussed in this presentation

		- Caracter Secular											
17	7/2400 Axle configuration	Chassis configuration	Technically permissible maximum laden mass (tons)	Vehicle group									
	4 × 2	Rigid lorry	> 3,5 -7,5	(0)									
		Rigid lorry (or tractor) (**)	> 7,5 - 10	1									
		Rigid lorry (or tractor) (**)	> 10 - 12	2									
		Rigid lorry (or	> 12 - 16	3									

vehicle groups

Regulation 2019/1242

Table 1
Vehicle sub-groups (sg)

Heavy-duty vehicles	Cab type	Engine power	Vehicle sub-group (sg)
Rigid lorries with axle configuration 4 × 2 and technically permissible maximum laden mass > 16 tonnes	All	< 170 kW	4-UD
	Day cab	≥ 170 kW	4-RD
	Sleeper cab	≥ 170 kW and < 265 kW	
	Sleeper cab	≥ 265 kW	4-LH
Rigid lorries with axle configuration 6 × 2	Day cab	All	9-RD



Approach used to present the inventory of requirements 3(3)

Columns in the table below

- What structured according to the previous slides
- Reference to EU legal provisions (legal act and relevant part within the act)
- Reference to how these are underpinned by EFC standards (reference to the clause in the main document)
 - Data dictionary (prEN ISO/DIS 17573-3:2024, ed 2)
 - Interoperable application profiles for information exchange between Service Provision and Toll Charging (**FprEN 16986:2024**, reference to the information and table)
 - Vehicle holder data exchanges: User parameter request (table 11) + User parameter response details (table 16)
 - Exception list entries extended
 - 12855's extended Nominal vehicle parameters (table 15)
 - 16986's constrained Nominal vehicle parameters (table 41; Nominal Vehicle Parameters)
 - AduReasonCode (table 5) and ICS Proforma (Annex B): also extended but not discussed in the slides below



Inventory of requirements 1(4)

What	EU legal provisions	prEN ISO/DIS 17573-3:2024	FprEN 16986:2024
1) CO ₂ emission class	Directive (EU) 2022/362 and Directive 1999/62/EC Article 7ga (2) defines the CO ₂ emission classes for heavy-duty vehicles (slide 24 provides further details) Directive 1999/37/EC, Annex I, (V.10) CO ₂ emission class of heavy-duty vehicles determined at the moment of first registration	5.2.8 (part of Future Characteristics)	UserParameterRequest (Table 11) UserParameterResponseDetails (Table 16) NominalVehicleParameters (Tables 15/41)
2a) CO ₂ emissions	Commission Regulation (EU) 2017/2400, Annex IV, Part II (Customer information file), 2.6.1 - Specific CO ₂ emissions [gCO2/tkm] (12.8.2022 edition) NB: point 2.3 in 12.8.2020 version	5.2.11	UserParameterRequest (Table 11) UserParameterResponseDetails (Table 16) NominalVehicleParameters (Tables 15/41)
2b) Initial registration date	Council Directive 1999/37/EC on the registration documents for vehicles, Annex I, Part I, II.5: (B) date of first registration of the vehicle	5.4.6	UserParameterRequest (Table 11) UserParameterResponseDetails (Table 16) NominalVehicleParameters (Tables 15/41)



Inventory of requirements 2(4)

What	EU legal provisions	prEN ISO/DIS 17573-3:2024	FprEN 16986:2024
2c) Vehicle group and vehicle sub-group	Commission Regulation (EU) 2017/2400, Annex I, Table 1 - Vehicle groups for vehicles of category N. Consolidated text of 01.01.2023, incorporating M1-M3	5.3.11 EuVehicleGroupmainEuVehicleGroupsubGroup	UserParameterRequest (Table 11) UserParameterResponseDetails (Table 16) NominalVehicleParameters (Tables 15/41)
	Regulation (EU) 2019/1242, Annex I, Table 1 - Vehicle sub-groups (sg)		
2d) Reference CO2 emissions per vehicle sub-group	Commission Implementing Decision (EU) 2021/781, Annex II - reference CO2 emissions referred to in Regulation (EU) 2019/1242 (see slides 26-27 for details)	N/a	N/a



Inventory of requirements 3(4)

What	EU legal provisions	prEN ISO/DIS 17573-3:2024	FprEN 16986:2024
3a) axle configuration	Commission Regulation (EU) 2017/2400, Annex I, Table 1 (vehicle groups for vehicles of category N), Axle configuration: 4 x 2, 4 x 4, 6 x 2, 6 x 4, 6 x 6, 8 x 2, 8 x 4, 8 x 6 and 8 x 8.	5.3.29 (wheels configuration)	UserParameterRequest (Table 11) UserParameterResponseDetails (Table 16) NominalVehicleParameters (Tables 15/41)
	Regulation (EU) 2019/1242, Annex I, Table 1 - Vehicle sub-groups (sg)		
3b) chassis configuration	Regulation (EU) 2019/1242, Art 3, definitions: (6) rigid lorry, (7) tractor	5.2.7	UserParameterRequest (Table 11) UserParameterResponseDetails (Table 16) NominalVehicleParameters (Tables 15/41)
3c) permissible maximum laden weight	<u>Directive (EU) 2022/362</u> , Art 3, Part I (data relating to vehicles) – technically permissible max. laden mass of the vehicle <u>Directive 1999/37/EC</u> , Annex I, (F.1) maximum technically permissible laden mass	5.2.60	UserParameterRequest (Table 11) UserParameterResponseDetails (Table 16) NominalVehicleParameters (Tables 15/41)



Inventory of requirements 4(4)

What	EU legal provisions	prEN ISO/DIS 17573-3:2024	FprEN 16986:2024
3d) Cab type	Regulation (EU) 2019/1242, Annex I, Table 1 - Vehicle sub-groups (sg), 1st para below the table "Sleeper cab' means a type of cab that has a compartment behind the driver's seat intended to be used for sleeping as reported in accordance with Regulation (EU) 2018/956" Regulation (EU) 2018/956, Annex I, Part B: Data to be monitored and reported by manufacturers of heavy-duty vehicles, 2. Data to be monitored and reported: Data no 84: Sleeper cab (yes/no)	5.2.6	UserParameterRequest (Table 11) UserParameterResponseDetails (Table 16) NominalVehicleParameters (Tables 15/41)
3e) Engine power	Commission Directive 2003/127/EC, Annex I, II.5, (P.2) maximum net power (in kW) (if available),	5.3.10 (part of EngineDetails)	UserParameterRequest (Table 11) UserParameterResponseDetails (Table 16) NominalVehicleParameters (Tables 15/41)

4. Examples of the calculation of the CO₂ emission classes for HDVs





HDVs - Determination of CO₂ emissions classes per vehicle sub-group

How are the heavy-duty vehicle CO₂ emission classes defined?

- CO₂ emission classes are defined per vehicle sub-group (sg)
- Reference CO₂ emissions classes are specified by vehicle sg
- Relevant emission reduction trajectory is specified
- → Allows determination of the thresholds for CO₂ emission classes per vehicle sg, and hence the CO₂ emission class for a specific vehicle

Two examples are used to illustrate how to determine these in practice



HDVs - CO₂ emissions classes per vehicle sub-group

Directive 1999/62, Article 7ga (2) defines the CO₂ emission classes for HDVs

- a) CO₂ emission class 1 vehicles that do not belong to any of the CO2 emission classes;
- b) CO₂ emission class 2 vehicles of the vehicle sg registered for the first time in the reporting period of the year Y with CO₂ emissions more than 5 % below the emission reduction trajectory for the reporting period of the year Y and the vehicle sg but not belonging to any of the CO₂ emission classes 3-5;
- c) CO₂ emission class 3 vehicles of the vehicle sub-group registered for the first time in the reporting period of the year Y with CO2 emissions more than 8 % below the emission reduction trajectory for the reporting period of the year Y and the vehicle sg not belonging to any of the CO2 emission classes 4-5;
- d) CO₂ emission class 4 low-emission HDVs (Art 2, point 30);
- e) CO₂ emission class 5 zero-emission vehicles (Art 2, point 29).

The classification of a vehicle belonging to CO₂ emission class 2 or 3 is reassessed every six years after the date of its first registration and that, where relevant, the vehicle is reclassified in the relevant emission class based on the thresholds applicable at that time





HDVs - reference CO₂ emissions for heavy-duty vehicle groups 1(2)

Commission Implementing Decision (EU) 2021/781, Annex II - Reference CO₂ emissions referred to in Article 1, second paragraph, of Regulation (EU) 2019/1242:

Below the reference CO₂ emissions for the sub-groups of vehicle-duty vehicle groups 4, 5, 9 and 10 for the period from 1 July 2019 to 30 June 2020.

Sub-group sg	rCO _{2sg} in g/tkm
4-UD	307,23
4-RD	197,16
4-LH	105,96
5-RD	84,00
5-LH	56,60
9-RD	110,98
9-LH	65,16
10-RD	83,26
10-LH	58,26



HDVs - reference CO₂ emissions for heavy-duty vehicle groups 2(2)

Commission Implementing Decision (EU) 2023/2698, Annex I - Reference CO₂ emissions for vehicle groups not covered by Regulation (EU) 2019/1242:

Below the reference CO₂ emissions for the heavy-duty vehicle groups 1, 2, 3, 11, 12 and 16.

Vehicle group	Reference CO ₂ emissions in g/tkm
1	410,1
2	267,9
3	207,2
11	157,0
12	104,4
16	110,3



HDVs - emission reduction trajectory

Directive $\underline{1999/62}$, Article 2 (point 37) defines the (CO₂) 'emission reduction trajectory'

for the reporting period of a year (Y) and vehicle sub-group (sg), namely ETY,sg, means the product of the annual CO_2 emissions reduction factor (R-ETY) times the reference CO_2 emissions (rCO_2 sg) of the sub-group (sg), namely ETY,sg = R-ETY x rCO_2 sg; for years Y \leq 2030, R-ETY and rCO_2 sg are both determined in accordance with point 5.1 of Annex I to Regulation (EU) 2019/1242; for years Y \geq 2030, R-ETY is 0,70; rCO_2 sg applies as adjusted by delegated acts adopted in accordance with Article 11(2) of Regulation (EU) 2019/1242 for the reporting periods commencing after the respective dates of application of those delegated acts;



- HDVs reference CO₂ emission values and thresholds for classes 2-3
 - From 1 July 2019 to 30 June 2026 (a six-year period) a linear reduction of 2.5% per year
 - From 1 July 2026 to 30 June 2031 (a five-year period) a linear reduction of 3.0% per year





Thresholds for CO₂ emission classes per year per sg 5-LH

		ref Y	Y+1	Y+2	Y+3	Y+4	Y+5	Y+6	Y+7	Y+8	Y+9	Y+10	Y+11
	Year	2019	2020	2021	2022	2023	2024	2025	2026	2027	2028	2029	2030
	trajectory	100%	97.5%	95.0%	92.5%	90.0%	87.50%	85%	82.0%	79.0%	76.0%	73.0%	70.0%
Reference CO2													
emissions													
rCO _{2sg} in g/tkm	56.6	56.6	55.2	53.8	52.4	50.9	49.5	48.1	46.4	44.7	43.0	41.3	39.6
class 2	53.77	53.8	52.4	51.1	49.7	48.4	47.0	45.7	44.1	42.5	40.9	39.3	37.6
class 3	52.07	52.1	50.8	49.5	48.2	46.9	45.6	44.3	42.7	41.1	39.6	38.0	36.5
class 4 LE HDVs	28.30	28.3	28.3	28.3	28.3	28.3	28.3	28.3	28.3	28.3	28.3	28.3	28.3
class 5 (ZEV)	0.00	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0





Thresholds for CO₂ emission classes per year per sg 5-LH

		ref Y	Y+1	Y+2	Y+3	Y+4	Y+5	Y+6	Y+7	Y+8	Y+9	Y+10	Y+11
	Year	2019	2020	2021	2022	2023	2024	2025	2026	2027	2028	2029	2030
	trajectory	100%	97.5%	95.0%	92.5%	90.0%	87.50%	85%	82.0%	79.0%	76.0%	73.0%	70.0%
Reference CO2													
emissions													
rCO _{2sg} in g/tkm	56.6	56.6	55.2	53.8	52.4	50.9	49.5	48.1	46.4	44.7	43.0	41.3	39.6
class 2	53.77	53.8	52.4	51.1	49.7	48.4	47.0	45.7	44.1	42.5	40.9	39.3	37.6
class 3	52.07	52.1	50.8	49.5	48.2	46.9	45.6	44.3	42.7	41.1	39.6	38.0	36.5
class 4 LE HDVs	28.30	28.3	28.3	28.3	28.3	28.3	28.3	28.3	28.3	28.3	28.3	28.3	28.3
class 5 (ZEV)	0.00	0.0	0.0	0.0	0.0	6.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0

Example: threshold for class 2 at the time of the 1st reclassification

Example: threshold for class 3 at the time of the initial registration

Example: specific CO₂ emissions 41.6 g/tkm, initial registration date 1 Aug 2021

- CO₂ emission class at the initial registration date: class 3
- CO₂ emission class at the 1st reclassification (6 years later, i.e. 1 Aug 2027): class 3





Thresholds for CO₂ emission classes per year per sg 10-RD

		ref Y	Y+1	Y+2	Y+3	Y+4	Y+5	Y+6	Y+7	Y+8	Y+9	Y+10	Y+11
	Year	2019	2020	2021	2022	2023	2024	2025	2026	2027	2028	2029	2030
	trajectory	100%	97.5%	95.0%	92.5%	90.0%	87.50%	85%	82.0%	79.0%	76.0%	73.0%	70.0%
Reference CO2													
emissions													
rCO _{2sg} in g/tkm	83.3	83.3	81.2	79.1	77.0	74.9	72.9	70.8	68.3	65.8	63.3	60.8	58.3
class 2	79.10	79.1	77.1	75.1	73.2	71.2	69.2	67.2	64.9	62.5	60.1	57.7	55.4
class 3	76.60	76.6	74.7	72.8	70.9	68.9	67.0	65.1	62.8	60.5	58.2	55.9	53.6
class 4 LE HDVs	41.63	41.6	41.6	41.6	41.6	41.6	41.6	41.6	41.6	41.6	41.6	41.6	41.6
class 5 (ZEV)	0.00	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0





Thresholds for CO₂ emission classes per year per sg 10-RD

		ref Y	Y+1	Y+2	Y+3	Y+4	Y+5	Y+6	Y+7	Y+8	Y+9	Y+10	Y+11
	Year	2019	2020	2021	2022	2023	2024	2025	2026	2027	2028	2029	2030
	trajectory	100%	97.5%	95.0%	92.5%	90.0%	87.50%	85%	82.0%	79.0%	76.0%	73.0%	70.0%
Reference CO2													
emissions													
rCO _{2sg} in g/tkm	83.3	83.3	81.2	79.1	77.0	74.9	72.9	70.8	68.3	65.8	63.3	60.8	58.3
class 2	79.10	79.1	77.1	75.1	73.2	71.2	69.2	67.2	64.9	62.5	60.1	57.7	55.4
class 3	76.60	76.6	74.7	72.8	70.9	68.9	67.0	65.1	62.8	60.5	58.2	55.9	53.6
class 4 LE HDVs	41.63	41.6	41.6	41.6	41.6	41.6	41.6	41.6	41.6	41.6	41.6	41.6	41.6
class 5 (ZEV)	0.00	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	9	0.0

Example: threshold for class 3 at the time of the initial registration

Example: threshold for class 3 at the time of the 1st reclassification

Example: specific CO₂ emissions 61.2 g/tkm, initial registration date 5 April 2021

- CO₂ emission class at the initial registration date: class 3
- CO₂ emission class at the 1st reclassification (6 years later, i.e. 5 April 2027): class 3

Want to know more or participate?

Co-ordination of EFC standardization in ISO/TC 204/WG 5 and CEN/TC 278/WG 1

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